

# Adding Uzbekistan to Trump's Travel Ban Would Show What a Sham it is

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Sayfullo Saipov, an Uzbek national, <u>killed</u> at least eight people with a truck in New York on Tuesday.

Uzbekistan is a central Asian country north of Afghanistan of <u>almost 30 million people</u> — <u>88</u> percent of whom are Muslim.

President Trump did not include Uzbeks in <u>his travel ban</u> released last month, but he is already sounding bellicose, <u>writing</u> that he will not allow ISIS to "enter our country" and <u>that</u> he "ordered Homeland Security to step up our already Extreme Vetting Program," a phrase which he <u>sometimes uses</u> as shorthand for the travel ban.

But adding Uzbekistan to the travel ban would be unwise for a president whose administration has guided him toward adopting a <u>very specific strategy</u> to defend the ban: that the governments of the banned nationalities fail to meet certain criteria relating to identity management, information sharing, and terrorist activity in their country.

As I explained in <u>a column</u> last month, the president did not apply the criteria in any objective way, banning some countries that meet the criteria while not banning many other countries that fail them. But adding yet another country that he himself said just a month ago meets the criteria would further expose the travel ban criteria as the sham that they are.

Uzbekistan does not fail the travel ban criteria that the Department of Homeland Security (DHS) created to justify the ban. Here are the nine travel ban criteria grouped into the three DHS categories:

#### **Category 1: Identity management**

#### 1) Use of electronic passports embedded with data

Uzbekistan <u>does use</u> an electronic passport. But four travel ban countries—Venezuela, Somalia, Libya, and Iran—also use an e-passport.

The president banned Somalia despite its meeting this requirement because some countries fail to recognize Somalia's electronic data chip. But that's <u>not the case</u> for Iran's passport, which meets the International Civil Aviation Organization standards.

Uzbekistan's passport <u>does</u> as well, and it "<u>plans</u> to convert all [older] passports to the new biometric version by July 1, 2018."

#### 2) Reports lost and stolen passports

INTERPOL reports that only 174 of 190 countries <u>share</u> lost or stolen passport information with its database (on which the United States relies). Unfortunately, it doesn't report country-by-country compliance.

However, INTERPOL <u>praised</u> Uzbekistan this month for cooperating with it on identifying fraudulent and stolen passports. That said, INTERPOL has also <u>called</u>Iranian cooperation on passport theft and abuse "very strong," and Iranians are banned.

#### 3) Makes available upon request identity-related information

This criterion is vague, but Uzbekistan cooperates with INTERPOL on passport information. According to the U.S. <u>Department of State</u>, Uzbekistan "has actively participated in the C5+1 regional framework of cooperation between the United States and the Central Asian countries (Kazakhstan, Kyrgyz Republic, Tajikistan, Turkmenistan, and Uzbekistan), which includes a program related to countering violent extremism (CVE)."

#### **Category 2: National security information**

#### 4) Makes available terrorist and criminal information upon request

Uzbekistan does make available this information. The State Department <u>reports</u>: "Uzbek law enforcement maintains its own terrorist watchlist and contributed to INTERPOL databases."

Further, it <u>reports</u>, "Uzbekistan has worked with multilateral organizations such as the Organization for Security and Cooperation in Europe and the UN Office on Drugs and Crime on security issues."

#### 5) Provides identity document exemplars

There is no public information on this, but given the evidence on passport cooperation, it seems likely that Uzbekistan do provide documents.

## 6) Allows U.S. government's receipt of information about passengers and crew traveling to the United States

Uzbekistan encourages this information sharing. The State Department <u>writes</u>, "State airline collects and disseminates advance passenger information. The U.S. Transportation Security Administration conducted several inspections of the Tashkent airport in 2016." Compliance by other countries with sharing this information <u>was</u> in 2013 "close to 100 percent."

#### **Category 3: Risk indicators**

#### 7) Is a known or potential terrorist safe haven

According to the <u>U.S. Department of State</u>, Uzbekistan is neither a terrorist safe haven nor has it ever been a terrorist safe haven. Terrorist safe havens <u>are defined</u>by the inability or unwillingness of the country's government to control its territory to prevent terrorist groups from having a safe space to form.

This description does not apply to Uzbekistan, which goes to great lengths to prevent terrorist groups from having safe haven and does control its territory. Chad, North Korea, and Iran are not terrorist safe havens either, but are travel ban countries.

#### 8) Is a participant in the Visa Waiver Program that meets all of its requirements

Uzbekistan is <u>not a participant</u> in the VWP, so this criterion likely does not apply to it. None of the other travel ban countries are participants in the VWP.

### 9) Regularly fails to receive its nationals subject to final orders of removal from the United States

As of May 2017, Uzbekistan did not regularly refuse to receive its nationals subject to final orders of removal, according to federal <u>Immigration and Customs Enforcement</u>. In September, the U.S. government sanctioned four countries for failure to receive its deportees, but Uzbekistan was not on that list either.

Of course, of the travel ban countries, only Iran was on the list from May.

The president could always add additional criteria to try to justify including Uzbeks in the travel ban, but any additional criteria would result in the failure of even more countries—many of whom meet the DHS criteria and are allies of the United States.

For example, if President Trump added a requirement that no nationals of the country in question have killed anyone in the United States in a terrorist attack, then at least a <u>dozen other</u> countries would have to be added to the travel ban list.

Of course, <u>none</u> of the current travel ban countries have nationals that have committed deadly terrorist attacks in the United States since 1975.

Uzbekistan fails none of the requirements outlined by the Department of Homeland Security.

If President Trump chooses to add them to the list, it would further expose the travel ban as an arbitrary exercise of the executive whim, not an objective list.

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