

Shake Off the Trump Blues and Advance School Choice

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With Trump on the verge of coronating himself King of the GOP, the conservative movement is in disarray. Unsurprisingly, the Ricochetti themselves are a microcosm of the movement generally. There are postmortems, dire warnings, predictions of doom, expressions of hope, calls to fall in line, the burning of GOP registration cards, plenty of acrimony, pleas for civility, and even explanatory pop-culture allegories.

While conservatives work all that out, I have a suggestion: Shake off the Trump Blues and keep pushing ahead with liberty-friendly policies at the state level. One of the most important policies conservatives should be working to advance is school choice.

The Evidence Is In: School Choice Works

There are a great many reasons to support school choice: <u>maximizing freedom</u>, <u>respecting pluralism</u>, <u>reducing social conflict</u>, <u>empowering the poor</u>, and so on. But one of the best reasons is the simplest: It works.

This week, researchers Patrick J. Wolf, M. Danish Shakeel, and Kaitlin P. Anderson of the University of Arkansas released the results of their painstaking <u>meta-analysis</u> of the international, gold-standard research on school choice programs, which concluded that, on average, such programs have a statistically significant positive impact on student performance on reading and math tests. Moreover, the magnitude of the positive impact increased the longer students participated in the program.

As Wolf observed in a <u>blog post</u> explaining the findings, the "clarity of the results ... contrasts with the fog of dispute that often surrounds discussions of the effectiveness of private school choice."

That's So Meta

One of the main advantages of a meta-analysis is that it can overcome the limitations of individual studies (e.g., small sample sizes) by pooling the results of numerous studies. This meta-analysis is especially important because it includes all random-assignment studies on school choice programs (the <u>gold standard</u> for social science research), while excluding studies that employed less rigorous methods. The analysis included 19 studies on 11 school choice programs (including government-funded voucher programs as well as privately funded

scholarship programs) in Colombia, India, and the United States. Each study compared the performance of students who had applied for — and randomly won — a voucher to a "control group" of students who had applied for a voucher but randomly did not receive one. As Wolf <u>explains</u>, previous meta-analyses and research reviews omitted some gold-standard studies and/or included less rigorous research:

The <u>most commonly cited school choice review</u>, by economists Cecilia Rouse and Lisa Barrow, declares that it will focus on the evidence from existing experimental studies but then leaves out four such studies (three of which reported positive choice effects) and includes one study that was non-experimental (and found no significant effect of choice). A <u>more recent summary</u>, by Epple, Romano, and Urquiola, selectively included only 48 [percent] of the empirical private school choice studies available in the research literature. Greg Forster's <u>Win-Win report</u> from 2013 is a welcome exception and gets the award for the school choice review closest to covering all of the studies that fit his inclusion criteria – 93.3%.

Survey Says: School Choice Improves Student Performance

The meta-analysis found that, on average, participating in a school choice program improves student test scores by about 0.27 standard deviations in reading and 0.15 standard deviations in math. In laymen's terms, these are "highly statistically significant, educationally meaningful achievement gains of several months of additional learning from school choice."

Interestingly, the positive results appeared to be larger for the programs in developing countries rather than the United States, especially in reading. That might stem from a larger gap in quality between government-run and private schools in the developing world. In addition, American students who lost the voucher lotteries "often found other ways to access school choices." For example, in Washington DC, 12 percent of students who lost the voucher lottery still managed to enroll in a private school, and 35 percent enrolled in a charter school, meaning barely more than half of the "control group" attended their assigned district school.

The meta-analysis also found larger positive results from publicly funded, rather than privately funded, programs. The authors note that public funding "could be a proxy for the voucher amount" because the publicly funded vouchers were worth significantly more, on average, than the privately funded scholarships. The authors suggest that parents who are "relieved of an additional financial burden ... might therefore be more likely to keep their child enrolled in a private school long enough to realize the larger academic benefits that emerge after three or more years of private schooling." Moreover, the higher-value vouchers are more likely to "motivate a higher-quality population of private schools to participate in the voucher program." The authors also note that differences in accountability regulations may play a role.

The Benefits of Choice and Competition

The benefits of school choice are not limited to participating students. Last month, Wolf and Anna J. Egalite of North Carolina State University released a <u>review of the research</u> on the impact of competition on district schools. Although it is impossible to conduct a random-assignment study on the effects of competition (as much as some researchers would love to force

different states to randomly adopt different policies in order to measure the difference in effects, neither the voters nor their elected representatives were so keen on the idea), there have been dozens of high-quality studies addressing this question, and a significant majority find that increased competition has a positive impact on district school performance:

Thirty of the 42 evaluations of the effects of school-choice competition on the performance of affected public schools report that the test scores of all or some public school students increase when schools are faced with competition. Improvement in the performance of district schools appear to be especially large when competition spikes but otherwise, is quite modest in scale.

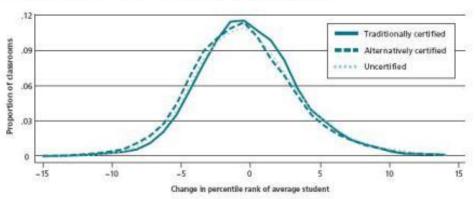
In other words, the evidence suggests that when district schools know that their students have other options, they take steps to improve. This is exactly what economic theory would predict: Monopolists are slow to change while organizations operating in a competitive environment either learn to adapt or perish.

On Designing School Choice Policies

Of course, not all school choice programs are created equal. Wolf and Egalite offer several wise suggestions to policymakers based on their research. Policymakers should "encourage innovative and thematically diverse schools" by crafting legislation that is "flexible and thoughtful enough to facilitate new models of schooling that have not been widely implemented yet." We don't know what education will look like in the future, so our laws should be platforms for innovations rather than constraints molded to the current system.

That means policymakers should <u>resist the urge to over-regulate</u>. The authors argue that private schools "should be allowed to maintain a reasonable degree of autonomy over instructional practices, pedagogy, and general day-to-day operations" and that, beyond a background check, "school leaders should be the ones determining teacher qualifications in line with their mission." We don't know the "one best way" to teach students, and it's likely that no "one best way" even exists. For that matter, we have not yet figured out a way to <u>determine in advance</u> whether a would-be teacher will be effective or not. Indeed, as this Brookings Institute chart shows (see page 8), there is practically no difference in effectiveness between traditionally certified teachers and their alternatively certified (or even uncertified) peers:

Figure 1. Teacher Impacts on Math Performance by Initial Certification



Note: Clasoroom-level impacts on average student performance, controlling for baseline scores, stadent demographics, and program participation, LAUSD elementary teachers, grade these through five. For details of how as ordinary least squares regression was used to adjust for student background, baseline performance, and other factors, see the appendix.

In other words, if the government mandates that voucher-accepting schools only hire traditionally certified teachers in the name of quality control, not only would such a regulation fail to prevent the hiring of less-effective teachers, it would also prevent private schools from hiring lots of effective teachers. Sadly, too many policymakers never tire of crafting new ways to "ensure quality" that fall flat or even have the opposite impact.

School choice policies benefit both participating and nonparticipating students. Students who use vouchers or tax-credit scholarships to attend the school of their choice benefit by gaining access to schools that better fit their needs. Students who do not avail themselves of those options still benefit because the very access to alternatives spurs district schools to improve. These are great reasons to expand educational choice, but policymakers should be careful not to undermine the market mechanisms that foster competition and innovation.

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