



# Feds get low marks for online spending transparency

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Cato's Spending Transparency Report Card :

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<b>PUBLICATION PRACTICES FOR TRANSPARENT GOVERNMENT:            BUDGETING, APPROPRIATING, AND SPENDING</b>		
<i>How well can the Internet access data about the federal government's budgeting, appropriating, and spending?            The Cato Institute rated how well the government publishes information in terms of authoritative sourcing, availability, machine-discoverability, and machine-readability.</i>		
SUBJECT	GRADE	COMMENTS
Agencies	<i>I</i>	<i>Believe it or not, there is NO federal government "organization chart" that is published in a way amenable to computer processing!</i>
Bureaus	<i>I</i>	<i>The sub-units of agencies have the same problem.</i>
Programs	<i>I</i>	<i>The data that identifies and distinguishes government programs is also not well published.</i>
Projects	<i>D-</i>	<i>Some project information gets published, but the publication is so bad...</i>
Budget Documents	<i>Congress D White House B+</i>	<i>The president's budget submission and congressional budget resolutions are a mixed bag.</i>
Budget Authority	<i>Congress C- Executive Branch D</i>	<i>Legal authority to spend is there, but not well articulated in the data.</i>
Warrants, Apportionments, and Allocations	<i>I</i>	<i>Spending authority is divided up in an opaque way.</i>
Obligations	<i>C+</i>	<i>Commitments to spend taxpayer money are visible some places.</i>
Parties	<i>D+</i>	<i>A proprietary identifier system makes it hard to know where the money is going.</i>
Outlays	<i>C-</i>	<i>After-the-fact aggregated data is pretty good. We need real-time, granular spending data.</i>

Open government advocates [had high hopes](#) at the dawn of the Obama administration. Shortly after taking office, the president signed an executive order instructing federal agencies to embrace transparency. But talking about government data is much easier than actually getting useful data in the hands of the public. Almost three years later, the mundane reality hasn't always lived up to the lofty ambitions.

The Cato Institute has been conducting a comprehensive audit of online government transparency. Building on a [September white paper](#), the think tank has turned its focus to government spending, cataloging the many types of spending-related data the government *could* be releasing, and then [grading](#) Congress and the executive branch on their success in releasing each data category in machine-readable, structured formats. Unfortunately, the government's report card has a lot of "incompletes."

For spending data to be meaningful, the government needs to release more than raw dollar figures. It also needs a standardized scheme for specifying which units of government are spending the money and which entities are receiving it. Unfortunately, the federal government has not made its "org chart"—the hierarchy of departments, agencies, and bureaus—available in a structured format. Such a model exists, but it's only available as an opaque PDF.

"This fruit is hanging so low that a gopher could snack on it without leaving its hole," quips the report's author, Jim Harper.

But other aspects of spending transparency won't be so easy to achieve. The feds *do* have a standardized scheme for cataloguing companies that are the recipients of federal funding. Unfortunately, this system, known as the DUNS number, is a proprietary product created by Dun and Bradstreet. Ideally, the government should create an open replacement for the DUNS number, but that's going to be a slow and expensive process.

Ars Technica talked to Kaitlin Lee, a developer at the Sunlight Foundation, about the report. She shared Harper's assessment, calling the transparency of spending data "pretty terrible."

However, she argued that Cato left out one important category of data, so-called tax expenditures. These are targeted tax breaks that reduce the amount of money flowing into the treasury. While tax breaks aren't technically spending, Lee argued that they're economically equivalent to government spending and should be taken into account in any effort to understand the federal budget.

Harper says he plans to release additional reports on the transparency of other parts of the government, including taxes. He also plans to periodically update the grades to reflect the government's progress—or lack thereof—toward transparency. First up will be a re-assessment of the transparency of the legislative process, a subject he [first tackled back in September](#).